Window Dressing or Effective Oversight? Citizen Oversight Committee, Measure D Bonds Cabrillo Community College District

Synopsis

An investigation was completed to determine if the Cabrillo Community College District had clearly identified and described the projects proposed to the voters and effectively initiated, structured and implemented the Citizen Oversight Committee (COC) required as part of Measure D, a \$118.5 million Bond Fund passed by county voters in March 2004. The investigation reviewed the performance of the oversight committee, including its reports to the public. The investigation did not reveal any misappropriation of funds or any violations of the law or regulations in the creation and operation of the committee. However, it did reveal several areas where the district and the committee could improve oversight and provide greater transparency to the public in the expenditure of the bond funds.

Definitions

COC

Citizen Oversight Committee.

Independent Audit

An audit by a Certified Public Accountant of the financial statement of the District's Measure D Bond Fund and a performance audit to assure that funds have only been expended on voter approved projects.

Measure D Funds

The \$118.5 million Measure D Bond Funds passed by the County voters in March 2004 to use for construction, rehabilitation and leasing of school facilities.

Background

Legislation

Proposition 39, an initiative constitutional amendment and statute, was passed by state voters in November of 2000. It amended the California Constitution and resulted in a revision to the California Education Code. It provided for a 55% vote to pass local bond measures, in lieu of the standard 2/3 vote requirement, if specific accountability requirements were incorporated in the bond measure. These "accountability requirements" (Article XIIIA Sec 1 (b) (3) of the California Constitution) for school bond measures are summarized as follows:

- Must require that funds can only be spent for construction, rehabilitation, and/or leasing of facilities including furnishings and equipment.
- Must contain a list of specific school facilities projects to be funded.

- Must require an independent annual performance audit to ensure that funds have only been spent for the projects listed in the measure.
- Must require an independent annual financial audit until funds have been spent.

In addition, California Education Code Sections 15278-15282 directs that the bond measure require the formation of an independent Citizen Oversight Committee. Its purpose is to inform the public as to the district's compliance with the above accountability requirements. The scope of its activities is divided into two categories, required and optional, as follows:

Required	Optional	
 Ensure that the district conforms to accountability requirements. Ensure that the district does not spend these funds on salaries or other operating expenses. 	 Receive and review performance audits. Receive and review financial audits. Inspect school facilities and grounds. Receive and review deferred maintenance proposals. Review efforts by the district to implement cost-saving measures 	

The Education Code also specifies that the Citizen Oversight Committee shall:

- Consist of a least seven members. Four members shall come from specified interest groups.
- Have members who are not district employees, officials, contractors, vendors or consultants.
- Have members who serve for a term of two to four years without compensation.
- Receive from the district all necessary technical and administrative support to further its purpose.
- Hold meetings open to the public with published meeting minutes.
- Report on its activities to the public at least once per year.

Measure D bonds for the Cabrillo Community College District for \$118.5 million committed the district to incorporate statutory requirements described above to qualify for the 55% voter approval standard.

Status of Measure D funds

Design and construction is well under way on a number of projects. Some projects are complete. As of June 30, 2006, \$24.4 million had been expended and a total of \$101.2 million had been committed. The oversight committee has published two annual reports, and two annual financial and performance audits have been conducted. Enough work has been completed to allow an initial evaluation of the performance of the district and the Citizen Oversight Committee in meeting their obligations under Measure D.

Voter Pamphlet Information

The California Constitution requires that a bond measure contain a list of specific school facility projects for accountability purposes. The list contained in the voter pamphlet for Measure D was organized into a paragraph format naming categories of projects, albeit with some specific projects noted. This specific list is not used in subsequent documents as the projects are reported on and tracked. In fact, a new approach to the list is developed for each type of report. The following illustrates the point:

Voter Pamphlet (VP)	9 categories of projects
Master Plan of November 3 2004 (referenced in VP)	29 projects/categories
COC 1 st Annual Report (2005)	17 projects/categories
2005 Audit Report	8 projects/categories
2006 Audit Report	7 projects/categories
COC 2 nd Annual Report (2006)	22 projects/categories
Master Plan, Measure D Project list January 18, 2007	70 projects

It's understood that the format of the project descriptions used for the voter pamphlet may have been drafted for ease of reading; however, this format makes the reporting and accountability to the public problematic. It is not as transparent as it could be.

The reference to the District Facilities Master Plan and the November 3, 2003 amendment is not very helpful either. Even if a voter were to take the trouble to find this document, the amendment still deals largely in categories of projects, not strictly a list of specific projects. The net effect is that the specific project list is more obscure than necessary.

It seems clear from the language of the law that there is to be a certain level of specificity in the project list. It states, "A list of specific school facilities projects to be funded..." shall be included in the proposition as an "accountability requirement" (Article XIIIA Sec 1 (b) (3). If the list is specific, clear and well defined, it will be traceable in reports to the public as to when funds are expended and when they are not. Accountability will thereby be maintained. It should start with the master plan and the voter pamphlet and then be carried through to other reports and documents.

It is recognized that the list will change somewhat over time to adjust to unforeseen circumstances. This should be covered by annotations to the list. There is no suggestion that anyone is trying to mislead the public, but the public has a right to understand what they are voting for and what they are getting as the projects progress.

Independence of the Citizen Oversight Committee

The Education Code stipulates that an oversight committee member shall not be an employee, or an official of the district or a vendor, contractor or consultant to the district. In order for the committee to provide objective oversight, this independence is essential. It appears that the district has met the letter of the law. The question remains as to whether this specific legal requirement is all that is necessary to provide credible independent oversight.

There are several practical things that the district could do to enhance the independence and thus the credibility of the oversight committee and the district's standing in the eyes of the public. The normal review functions could include additional items which may result in recommendations to the board for consideration. After a response from the board, the oversight committee would go on record with its acceptance or its objection. Some examples that the committee could undertake are:

- By-laws
- Selection of the independent auditor
- Audit scope and methodology (prior to the audit)
- Final audit report (prior to board acceptance)

Citizen Oversight Committee Membership

The seven-member minimum requirement listed in the Education Code allows for five members from interest groups (a business person, taxpayer, senior citizen, representative from a college support organization and a student) as well as two at-large members not belonging to one of these groups. Since it is likely that some expertise that would benefit the committee in its work would be found in the at-large members, the possibility of increasing the number of members to bring a broader range of expertise should be considered. The argument that more at-large members would dilute the voices of the stipulated interest groups is true. However, that was already contemplated in the law when it stipulated that seven members is a minimum.

There are a number of specific areas of expertise that could be invited in press releases and other solicitations and should be given weight in consideration for COC membership. Some of these areas are as follows:

- Accounting
- Financial Management
- Auditing

- Construction
- Construction Management
- School Administration
- Experience with DSA
- Value Engineering

Citizen Oversight Committee By-Laws

The committee's by-laws were prepared by the district and issued to the committee. The by-laws authorize facility inspections and review functions for: the audit report, deferred maintenance proposals and cost-saving measures when offered by the district. The available meeting minutes do not reflect any review of deferred maintenance and cost saving proposals.

The by-laws do not define the process to deal with concerns or issues raised by the oversight committee itself. They do not authorize a committee role in working with the district to establish priorities when projects are delayed or cancelled, as suggested by the text of Measure D. In fact, the by-laws devote twice as much space to what the committee is not authorized to do than what they are authorized to do.

Independent Audit Report

The performance audit dated June 30, 2005 reported on some categories of projects traceable to the Master Facilities Plan and the November 3, 2003 amendment, but not on a complete specific project list that could be regularly monitored in future reports. It did not list the authorized projects for which no funds have been expended. Such listing may not be required by the law but would enhance transparency and aid the voter in understanding the status of the Measure D projects. This first audit report does not mention the total number of invoices paid with Measure D funds and the number of invoices checked and their total value. Such numbers would give a better insight to the scope of the audit and the basis for accepting the conclusions of the audit. It merely states that they found no non-compliances. Since we do not know the size of the sample and the total number of invoices, the Grand Jury does not have a basis for judging the reliability of the implied conclusion that there have been no misappropriations of funds.

The performance audit dated June 30, 2006 has similar shortcomings. Although the inspected invoices (totaling 25% of expended funds) are listed, the total available invoices for inspection are not listed. Furthermore, the 25% value was not applied to each category of expenditure. All that is certified is that they found no misappropriations in what they looked at. We, therefore, do not have an independent auditor's opinion that there have been no misappropriations of funds.

Construction Quality Control and Construction Safety Programs

The Citizen Oversight Committee appears to have no role in the review of construction quality control and construction safety programs. Although such a role is not required by

law, one might expect that the committee would insist on seeing program documentation to confirm that such programs are in place. Quality control problems could have a serious impact on cost and schedule. The public is reliant on the district to oversee these functions. The district contracts with contractors, the construction manager and inspector of record to assure quality and safety. However, in order to manage these areas and ensure compliance, an agreement on the definition of roles and responsibilities is critical.

The district has not fully implemented or defined an integrated program that captures all construction activities. The design team and the construction contractors play the key role, but the oversight function of the district over the contractors, construction manager and the inspector of record is critical to such projects. Many elements are in place, but there is no single document for each of these two areas that defines the role and responsibilities of all the parties.

Findings

1. The specific project list which defines for the voters what they are voting on is not clear and consistent in the District Master Plan, voter pamphlet, COC Annual Report and the performance audits.

Response: The Cabrillo Community College Governing Board DISAGREES. Cabrillo College has consistently met all of the reporting and compliance requirements for school bond funds. The purposes of each of the reports, 1) District Facility Master Plan, 2) COC Annual Report and 3) Proposition 39 performance audit differ from the purpose of the voter pamphlet.

- The District Facility Master Plan (FMP) is a comprehensive document that sets forth a long term vision for the facility needs of the college. It includes projects funded not only by local bond funds, but also funds provided by the state capital outlay program, redevelopment agencies, and local contributions. Twice a year, the FMP is submitted to the Governing Board at a public meeting for approval and to the COC for review. This report provides a detailed summary of projects recently completed, projects under construction, and projects approved for future construction. This semi-annual report also provides recommendations for changes to FMP projects; scope, budget or schedule. In addition, a monthly FMP Project Status Report is submitted to the Governing Board and to members of the COC for their review. This report provides monthly updates on the status of major active FMP projects.
- In compliance with Proposition 39, the **voter pamphlet** is a brief summary of portions of the Facility Master Plan which are authorized projects to be funded with Measure D funds.
- The COC Annual Report contains a summary of the "results of its (COC) activities" for the prior year. (Ed. Code 15280) and a statement regarding whether the District is in compliance with state law in accounting for and expending public bond funds.

- The **Proposition 39 Annual Performance Audit** reflects only a description of the projects on which bond money was spent as authorized by Measure D and a conclusion as to whether or not bond funds were used for teacher or administrator salaries.
- 2. The district has narrowly interpreted (as reflected by the development and provisions in the by-laws) the requirement for COC independence. It meets the minimum membership requirements specified in the California Education Code.

Response: The Cabrillo Community College Governing Board DISAGREES. COC "independence" means that the committee is not populated with persons who have conflicts of interest with the District, the implementation of Measure D, or the consultants who assist in the execution of Measure D. In all respects the establishment and empowerment of the District COC satisfies all Proposition 39 requirements. The COC satisfies the membership requirements of Education Code 15282, is totally independent, and satisfies Education Code 15278(b) which states: "The purpose of the citizens' oversight committee shall be to inform the public concerning the expenditure of bond revenues."

3. The district limited the membership to the legally required seven members and did not pursue expanding the number of members to obtain relevant expertise on the oversight committee to provide more effective oversight.

Response from the Cabrillo Community College Governing Board:

The Cabrillo Community College Governing Board AGREES that the membership of the COC satisfies the legal requirements, and DISAGREES that the District did not pursue expanding the membership beyond the requirements of the Education Code. Expanding the membership was discussed with the District bond counsel who advised against membership expansion on the grounds it would defeat the legislative intent of Proposition 39 and dilute the voice of members who represent groups often opposed to bond taxes, i.e. taxpayers, seniors, and business persons. The expertise of the members of the COC represents the community's interest in providing effective and knowledgeable oversight of Measure D funds as follows:

- General contractor/developer with significant number of construction projects, apartments, homes, school facilities
- Local business owners: insurance, food franchise
- Previous experience on school oversight committees
- Public School Board Member
- Local Financial Institution Board Member
- Community relations
- Representative of very large local employer
- Santa Cruz County Assessor
- Technical writer, editor
- Student Senate leadership and budget management

4. The Citizen Oversight Committee by-laws were, in effect, imposed on the committee without significant discussion or a vote by the committee members. These by-laws limited the committee's authorized activities (only four listed activities) to less than what was communicated to the voters that is to "work with the Citizen's Oversight Committee on prioritizing ... projects..." per the voter pamphlet.

Response: The Cabrillo Community College Governing Board DISAGREES.

As formulated by the Education Code, the COC is an advisory committee

empowered by State law established by the Cabrillo College Governing Board

empowered by State law, established by the Cabrillo College Governing Board, overseen by the Governing Board and the COC is without the authority to expand its powers or establish its own bylaws.

While the bylaws did not reflect the phrase from the Full Ballot Text that the "District would work with the Citizens' Oversight Committee on prioritizing those project in the event factors beyond the District's control require that projects be reconsidered," such inclusion was not necessary. The District has had a successful, open dialogue with the COC regarding what projects have been selected for funding, and how those projects progress; Student Activities Center, Arts Education Classrooms, Allied Health Classrooms, Watsonville Educational Center Expansion, accessibility projects, and remodeling and renovating existing and vacated classroom, lab and office space. In fact, only one Measure D project has been deferred, the second access bridge across Soquel Drive, and the deferral of the project was discussed with the COC.

5. The independent performance audit reports by two CPAs did not express an opinion about whether or not there had been any misappropriation of funds.

$\underline{\textbf{Response}}\textsc{:}$ The Cabrillo Community College Governing Board PARTIALLY AGREES.

Proposition 39 does not provide any guidance as to the content of a performance audit. In the absence of performance audit standards, Cabrillo worked with their auditors prior to the audit to define a process that fulfills the intent of Proposition 39. The critical component is to design a process that compares the amounts spent to the purposes specified in the bond language the voters approved. This type of report requires that the accountant not issue an opinion, either positive or negative. The auditors have reported in the performance audits the following for Cabrillo: "Our review of the expenditures for the period July 1, 2005 through June 30, 2006, did not reveal any items that were paid from the general obligation bond funds that did not comply with the purpose of the Bonds as approved by the registered voters of the District on March 2, 2004."

The financial audit reports include a summary of what projects were funded with bond monies and state a conclusion whether bond money was or was not used for teacher or administrative salaries or other school operating expenses.

6. The district has not defined and published an integrated construction quality control program document and a construction safety program document for the Measure D projects.

<u>Response</u>: The Cabrillo Community College Governing Board DISAGREES
The District has defined quality control and safety program requirements in the
contracts with the construction managers, architects, inspectors and contractors.

The contractors are contractually responsible for the quality of their work as described in the contract documents, Section 2.3.4.2 (Construction Quality). The construction manager has the authority and responsibility to address defective or deficient construction or workmanship as stated in section 2.3.4.3 of the contract (Rejection of Work). The Inspector of Record also has responsibility for the quality of work on the site as required by Section 9-81130 of the Education Code. In addition the Architect of Record's agreement with the District requires that the Architect shall "advise the District regarding defects and deficiencies observed by the Architect in the work of the contractors."

With regards to safety, the contractors are clearly responsible for safety on the job site as defined in section 4.9.1 of their General Conditions which states:

The Contractor shall be solely responsible for initiating, maintaining and supervising all safety programs required by applicable law, ordinance, regulation or governmental orders in connection with the performance of the contract, or otherwise required by the type or nature of the Work. The Contractor's safety program shall include all actions and programs necessary for compliance with California or federally statutorily mandated workplace safety programs, including without limitation, compliance with the California Drug Free Workplace Act of 1990 (California Government Code 8350 et seq.). Without limiting or relieving the Contractor of its obligations hereunder, the Contractor shall require that its Subcontractors similarly initiate and maintain all appropriate or required safety programs. With regards to safety each Contractor is defined as the "controlling employer" for purposes of the Multi-Employer Worksite Rules of the California Occupational Safety and Health Administration (California Code of Regulations 336.10).

The District has implemented more frequent safety inspections as a result of concerns from the Grand Jury. The District has contracted with Safework to conduct inspections on a twice per month basis and to insure that prior safety notices have been remedied.

7. One inspector of record did not agree that he had responsibility for what was called "quality control" by the construction manager.

Response from The Cabrillo Community College Governing Board:

The Cabrillo Community College Governing Board AGREES that the inspector of record may not have agreed to having responsibility for quality control, but DISAGREES with the inspector of record's opinion. As mentioned in item 6 the inspector of record is responsible for the document completion on the site as is required by Section 81130 of the Education Code as follows:

"(a) The Department of General Services under the police power of the state shall supervise the design and construction of any school building or the reconstruction or alteration of, or addition to, any school building, if not exempted under Section 81133, to ensure that plans and specifications comply with the rules and regulations adopted pursuant to this article and building standards published in Title 24 of the California Code of Regulations, and to ensure that the work of construction has been performed in accordance with the approved plans and specifications, for the protection of life and property."

The District is not aware of any other inspector on site (of which there are currently five) who agrees with the opinion of the one cited.

Conclusions

- 1. Greater transparency can and should be achieved in tracking projects. In order for the oversight committee, auditors, district staff and the public to track the specific projects throughout the life of the Measure D program, it is necessary for the district to define and maintain a consistent, detailed specific list in all the public documents.
- 2. The oversight committee would be more credible and effective if it were to function with more independence and a broader scope of authorized activities.
- 3. The oversight committee could be more effective if it were to have members with expertise covering more of the relevant Measure D program activities.
- 4. The oversight committee should be given the opportunity to review, discuss, propose and then formally adopt its own by-laws.
- 5. The performance audits are not adequate to establish, with credibility, that there have been no misappropriations of funds.
- 6. Some projects have had significant quality control problems. One inspector of record was released from the program by the district in part due to disagreements over the inspector's role in quality control. With regard to construction safety, there have not been major safety incidents to date. In both these areas, however, a more defined and rigorous approach to management is needed.
- 7. The members of the COC are sincere and civic minded. They deserve our thanks for being willing to serve. Furthermore, the district staff was found to be cooperative and competent in their dealings with the Grand Jury.
- 8. The oversight of the Measure D Bond projects is more than "window dressing," but it can be improved.

Recommendations

1. For bond measures, the district should develop a clearly numbered specific facilities project list for the voter pamphlet and use that specific list in future tracking and reporting.

Response from the Cabrillo Community College Governing Board:

This recommendation will not be implemented. The District Facility Master Plan is a detailed and comprehensive report, expanding on the COC Annual Report. This report is submitted as an action item to the Governing Board and Citizens' Oversight Committee twice a year approving changes in scope, budget and/or scheduling. It tracks all of the Measure D projects to date and includes other projects funded by other sources as well. In addition, the FMP is submitted monthly to the Governing Board and Citizens' Oversight committee for review and discussion on the status of active projects.

 For future Citizen Oversight Committee annual reports, the committee should develop a specific facilities project list that translates all of the Measure D project categories to a project list and identifies those projects for which Measure D funds are planned but have not been expended to date.

Response from the Cabrillo Community College Governing Board:

This recommendation will not be implemented. The Education Code (15280) requires that "the citizens' oversight committee shall issue regular reports on the results of its activities. A report shall be issued at least once a year." The activities of the committee, as defined in Education Code 15278(b) are to review expenditures of bond funds, satisfy themselves that such expenditures were made for voter-approved purposes and that no money was applied to teacher or administrative salaries or other school operating expenses and then to inform the public concerning the past expenditures of those funds. The Governing Board and staff tracks all projects for which Measure D funds are planned but have not been expended to date.

- 3. The independence of the oversight committee should be strengthened. The committee should be more proactive and take the following steps with the district's concurrence and cooperation:
 - Review, recommend changes to the district, if any and, formally adopt the by-laws, with or without comments.

Response from the Cabrillo Community College Governing Board:

This recommendation will not be implemented. The recommendations are not consistent with the requirements of the Education Code or are currently permitted by the operation of the committee. As previously stated, the committee's independence is assured by the membership selection requirements of the Education Code and the Ethics Policy Statement relating to the committee. Further, the Education Code contains no provision for an oversight committee to adopt its own bylaws. Currently, the committee has been advised that if the committee has any comments on the existing bylaws approved by the Board that such

suggestions may be made to district staff or may be presented to the Board of Trustees in public session.

With respect to the selection of independent auditor and the process of preparing and delivering the audit, California Constitution directs that it is a district responsibility, not a committee responsibility. The Committee, as required by law, does receive and review, to whatever extent they determine, the audit. The recommendations offered by the Grand Jury are inconsistent with the current laws allocation of the accountability safeguards in Proposition 39 between the District and the committee.

• Review and formally comment on the selection of the independent auditor prior to the appointment.

<u>Response</u> from the Cabrillo Community College Governing Board: This recommendation will not be implemented. The California Constitution directs that the process of preparing and delivering the audit is the District's responsibility.

• Review and formally recommend changes to the District, if any, on the audit scope and methodology prior to the audit being conducted.

Response from the Cabrillo Community College Governing Board: This recommendation will not be implemented. The California Constitution directs that the process of preparing and delivering the audit is the District's responsibility.

• Review and comment to the District on the final audit report and formally accept with or without comments.

<u>Response</u> from the Cabrillo Community College Governing Board: *This recommendation has been implemented.*

4. Increase efforts to solicit membership in the Citizen Oversight Committee to a broader audience such as with newspaper advertisements and/or announcements inviting individuals with specific relevant expertise to apply.

Response from the Cabrillo Community College Governing Board:

This recommendation has been implemented. The District currently uses newspaper advertisements, as well as other forms of publicity, to attract applicants to serve on the Committee. The District will continue to seek individuals who satisfy the qualifications of membership as set forth in Education Code and if applicants also possess experience in construction projects, accounting, finance, etc., those applicants will have those experiences recognized in the selection process and, assuming they satisfy the Education Code categories, would be attractive members of the committee.

5. Revise by-laws to describe the process for resolving issues of concern to the oversight committee.

Response from the Cabrillo Community College Governing Board:

This recommendation will not be implemented. The bylaws and operating practice currently provide ways through which concerns can be expressed. First, the committee has exclusive control over the agenda of its meetings. If a concern arose, the committee would agendize the issue and discuss it at its next properly noticed public meeting. If the committee requests the District respond to a concern, the response is provided by the District at this meeting or at a subsequent meeting. If the committee is not satisfied with the answer of the staff, Section 5.8 of the bylaws states that "individual members of the committee retain the right to address the Board [of Trustees] either on behalf of the Committee or as an individual." The Board then has the duty to respond to any concerns expressed.

6. Revise by-laws to include the committee's role in prioritizing projects for delays or cancellations as described in Measure D.

Response from the Cabrillo Community College Governing Board:

This recommendation has not been implemented, but will be implemented during the spring 2008 semester.

7. The district should document the roles and responsibilities of the district, the construction manager, the contractors and the inspector of record for construction quality control and safety.

Response from the Cabrillo Community College Governing Board:

This recommendation will not be implemented on existing work due to the fact this is addressed in current contract language. On future projects, District will revise contract language as necessary to provide additional clarif[ication] regarding roles.

8. In the future, the auditor should use a more specific facilities project list.

<u>Response</u> from the Cabrillo Community College Governing Board: *This recommendation has been implemented.*

9. In future audits, the processes and a sufficient number of invoices should be tested to allow the auditor to render an opinion with a high and defined level of confidence that there has been no misappropriation of funds.

<u>Response</u> from the Cabrillo Community College Governing Board: This recommendation will not be implemented. The performance audit report

This recommendation will not be implemented. The performance audit report requires that the accountant not issue an opinion, either positive or negative.

10. In future audits, the auditor should report on the number of invoices examined and the total invoices processed for the Measure D fund.

Response from the Cabrillo Community College Governing Board:

This recommendation has not been implemented, but will be implemented for the June 2008 audit.

Responses Requested

Entity	Findings	Recommendations	Respond Within
Cabrillo Community	1 - 7	1 - 10	90 Days
College Governing			October 1, 2007
Board			

References

Documents

Voter Pamphlet for Santa Cruz County March 2, 2004

Cabrillo College District Facilities Master Plan November 3, 2003 update

Cabrillo College District Facilities Master Plan March 7, 2007 update

Cabrillo College Organizational Chart dated September 2, 2004

Citizens Oversight Committee Annual Report March 2004 through June 2005

Citizens Oversight Committee Annual Report March 2005 through June 2006

COC Meeting Minutes dated August 24, 2004

COC Meeting Minutes dated December 14, 2004

COC Meeting Minutes dated March 8, 2005

COC Meeting Minutes dated June 14, 2005

COC Meeting Minutes dated July 12, 2005

COC Meeting Minutes dated August 4, 2005

COC Meeting Minutes dated Nov 9, 2005

COC Meeting Minutes dated February 7, 2006

COC Meeting Minutes dated May 9, 2006

COC Meeting Minutes dated August 8, 2006

Measure D Bond Fund Financial and Performance Audit June 2005

Measure D Bond Fund Financial and Performance Audit June 2006

District By-Laws for Citizens Oversight Committee — undated

Stradling/Yocca/Carlson/Routh--Bond Council Agreement of May 1, 2003

Bogard/Kitchell Agreement for Construction Management Services of January 7, 2004 and amended March 1, 2006

Bogard/ Kitchel (David Tanza) letter of March 15, 2007 Subject: Quality Control

2006-2007 Santa Cruz County Grand Jury Final Report with Responses

CA Constitution Article XIIIA Section 1 Subdivision (b) Paragraph 3

CA Education Code Section 15278-15282

CA Building Standards Administrative Code, Part 1, Title 24, Sec 4-341 to 343

Web Sites

Cabrillo Community College and COC: www.cabrillo.edu
California Constitution text: www.leginfo.ca.gov/const.hmtl

California Education Code: www.leginfo.ca.gov

San Joaquin Delta College and COC: www.bond.deltacollege.edu

El Camino College and COC: www.elcamino.edu

